

PROGRAM DOCUMENT

1. Program Categories

: Programs under the ASEAN-SEAFDEC FCG Mechanism

2. Program Title

: - Coastal Resources Management

- Special 5-year Program (SDI-4 Resources Enhancement)

3. Project Title

: Locally Based Coastal Resources Management

in Pulau Langkawi (LBCRM -PL)

4. Lead Department

SEAFDEC Training Department

5. Lead Country

Malaysia

6. Total Duration

: 2 years (August 2003 to July 2005)

7. Proposed 2003 Budget

: USD35,000 under Coastal Resources Management

USD10,000 under the SDI-4 Resource Enhancement

TABLE OF CONTENTS

	Page
ABBREVIATIONS	3
1. INTRODUCTION	4
2. PROJECT AREA AND TARGET GROUPS	4
3. PROJECT MANAGEMENT AND OPERATIONAL FRAMEWORK	5
4. PROGRAM	6
5. INPUTS AND FUNDING	9
6. MONITORING AND EVALUATION	10
ANNEX	
Annex 1 : Sectoral Context in Malaysia	11
Annex 2 : Present Status of Kuala Teriang KEN	15
Annex 3 : Framework of Locally-Based Coastal Fisheries Management	16
Annex 4 : Organization of the project management	17
Annex 5 : TOR for the Project Implementation Working Group	18
Annex 6 : TOR for the Implementation Coordinating Committee	19
Annex 7 : TOR for the Steering Committee	20
Annex 8 : Outline of the Project Implementation	21
Annex 9 : Tentative Project Management and Implementation Chart	24
Annex 10 : Action Plan for 2003	25
Annex 11 : Budget estimation for 2003	26
Annex 12: Number of fishing boats and fishermen in Langkawi	28
Annex 13 : Project Design Matrix (PDM)	29
Annex 14: Map of the project site	31

ABBREVIATIONS

01. AR : Artificial reef

02. CBFM : Community-based Fisheries Management

03. DOF(M) : Department of Fisheries (Malaysia)

04. FAD : Fish aggregating device

05. FAL : Fishermen's Association Langkawi

06. FCG : Fisheries Consultative Group under the ASEAN-SEAFDEC regime

07. FRI : Fisheries Research Institute

08. ICC : Implementation Coordination Committee

09. JKKK : Village Level Security Committee

KEN : Kampung Economi Nelayan – Fishermen's Economic Group

11. LADA : Langkawi Development Agency

12. LBCFM-PD : Locally Based Coastal Fisheries Management in Pathew District

13. LBCRM-PL : Locally Based Coastal Resources Management in Pulau Langkawi

14. LKIM : Lembaga Kemajuan Ikan Malaysia – Malaysia Fisheries Development

Authority

15. MFRDMD : Marine Fishery Resources Development and Management Department of

SEAFDEC

16. NEKMAT : National Fishermen's Association

17. PDM : Project Design Matrix

18. PIWG : Project Implementation Working Group

19. RM : Malaysian Ringgits (1 US\$ is equivalent to 3.64 RM)

20. SC : Steering Committee

21. SEAFDEC : Southeast Asian Fisheries Development Center

22. SK : State Kedah

23. TD : Training Department of SEAFDEC

1. INTRODUCTION

The deterioration of livelihood in coastal fishing communities as a result of the over-exploitation of fishery resources and the degradation of coastal environments has led the Thai government to introduce the concept of community-based fisheries management (CBFM) within the framework of coastal fisheries development and coastal fisheries management. Another important factor being the pressure to decentralize and devolve administrative authority to local actors – a successful example of this being the joint DOF and Bay of Bengal Project (BOBP) Phannga Bay project, set up in 1996. Another example was the 1989 DOF Fishing Rights Pilot Project (FRPP) in Bang Saphan and Bang Saphan Noi District. Following these successes the DOF decided to start a new coastal fisheries management project in Chumpon Province as an integrated component of the comprehensive development project implemented by the Royal Project Council.

Under the Fisheries Consultative Group's (FCG) scheme adopted by the Southeast Asian Fisheries Development Center (SEAFDEC), it was decided in 2001 that the Training Department (TD) would collaborate with the DOF to implement a coastal resource management program, and an existing project proposal in Chumpon was reformulated as a joint initiative with a duration of five years. Thailand was posited in the project as the lead country among SEAFDEC Members and TD was the implementing department of SEAFDEC. It was intended that the knowledge and experience to be gained through the project operation would be disseminated to other member countries through the SEAFDEC information transfer mechanism.

Thus, the project commenced in October 2001 in Chumpon. It has produced a tangible impact and was acknowledged by the Members at the 4th SEAFDEC FCG Meeting in Myanmar in March 2002 and the 25th PC Meeting in Singapore in October 2002. The latter meeting pointed out that it was time to impart technologies, including the experience and knowledge gained, to other Member countries, and the Committee Member for Malaysia offered Langkawi as a pilot site on a cost-sharing basis for the implementation of a similar approach. Malaysia had earmarked USD 20,000 as a contribution for this project.

Several SEAFDEC/TD missions to Langkawi were subsequently mounted to look into the possibility of setting up a similar coastal fishery resources management and development project, the resulting project is named "Locally Based Coastal Resources Management – Pulau Langkawi (LBCRM – PL)".

2. PROJECT AREA AND TARGET GROUPS

The project site is Langkawi Island (Pulau Langkawi), Langkawi District, Kedah State, where over 3,000 fishermen are engaged in various types of fishing using over 1,200 fishing vessels. The number of fishing vessels and fishermen are listed in the table of Annex 12. The target groups are all fishermen and their families in four KENs: Kuala Teriang, Kampong Kilim, Pulau Tuba and Pasir Hitan. The project will begin in the KEN in Kuala Teriang and move on to the other three as time permits. The present status of Kuala Teriang KEN is described at length in Annex 2.

The primary beneficiaries will be fishers dependent upon access to coastal fishery resources. Men, women and children will benefit from increased and stabilized fish production through enhanced

fishery resources, improved organizational and management skills at community level, increased awareness and understanding of sustainable natural resource use through participation in community resource management and through environmental education activities. The final objective is for the Fishermen's Association and the KENs to be able to plan and execute their LBCRM at a local level within the framework of the national Fisheries Act and with the participation of local fishers.

3. PROJECT MANAGEMENT AND OPERATIONAL FRAMEWORK

3.1. General regime

As described in the organization chart of the project management in Annex 4, the major agency in the project implementation is the Department of Fisheries (DOF) Malaysia and SEAFDEC/TD acts as a collaborating agency within the regional collaborating framework. The Fisheries Development Authority Malaysia (LKIM) and the State of Kedah act as the primary supporting agencies, while SEAFDEC/MFRDMD will contribute technical support. In fact, pre-project activity began in November 2001 when the DOF organized the four KENs in Pulau Langkawi. Therefore, the DOF runs the project as it was and SEAFDEC/TD provides technical support based upon knowledge gained from the on-going project LBCFM-PD in Chumpon, Thailand, and with financial support within the budgetary contribution of co-financing. The DOF, Thailand is also involved in the operation in a consultative capacity within the regional technical exchange scheme network in SEAFDEC.

From the SEAFDEC/TD side, the Resources Enhancement Project (SDI-4), Special 5-year program on Sustainable Fisheries for Food Security in the ASEAN Region, has made a financial contribution of USD 10,000 (2003). The SDI-4 had its plan to test the applicability of FADs and ARs and their impact on natural resources in Malaysia. As the current major concern in LBCRM in Langkawi is the applicability of FADs and ARs and their management, some components in the project activities are duplicated, especially in Activity No2, Rehabilitation and Enhancement of Coastal Resources. Hence, a part of the activities in SDI-4 was merged into the main project LBCRM-PL.

3.2. Project Implementation Working Group (PIWG)

The Working Group to run the day-to-day project operations is organized by the District DOF office in Bukit Malut, Pulau Langkawi. It consists of the Head of the District DOF (Local Project Coordinator), the Head of the Fishermen's Association, the Chairman of the KEN and the Chairman of the Village Level Security Committee. Two JICA Senior Volunteers (JICA SV) also participate as advisors when their services are required. The Langkawi Fishermen's Association supported by four KENs will become more involved in the planning and implementation of LBCRM and at the final stage of the project they will have full responsibility as the core management organization. The TOR are shown in Annex 5.

3.3. Implementation Coordinating Committee (ICC)

As dealt with in the Terms of Reference (TOR) for ICC in Annex 6, an Implementation Coordinating Committee is established with the primary function of coordination with agencies and establishments at state/district levels. The structure is defined in Annex 4 and the Chairperson of the Committee is the Director of the State Fisheries Office.

3.4. Steering Committee (SC)

As dealt with in the Terms of Reference for SC in Annex 7, a Steering Committee is established with the primary function of discussing and deciding policy issues and matters pertinent to project operation and coordination among all institutions involved at the central level. The structure is shown in Annex 4, the committee being presided over by the National Project Coordinator Malaysia (Director of Planning and Development Division, DOF Malaysia). The National Project Coordinator for Thailand also participates in this committee.

4. PROGRAM

4.1. Objectives

The overall goal of this project is to provide technical assistance to ensure sustainable development of coastal fishery communities in Pulau Langkawi within the collaborative project framework.

The main objectives of the project are sustainable coastal resources management at local level, the rehabilitation of coastal resources and the alleviation of poverty. To achieve these, the project conducts activities in three major areas: a CBFM approach, a resources enhancement approach and a job creation approach.

4.2. Outputs

During the project period, resources will be mobilized to achieve the following outputs:

- 1. Baseline survey data and relevant information obtained
- 2. Increased or stabilized fish production in use of FADs/ARs
- 3. Improved income and living conditions at the project site through an integrated approach.
- · 4. Optimum level of fish harvest by improved fishing technology
- 5. Resource users and other stakeholders can use the coastal resources in a sustainable manner
- Enhanced human capacity of the local population and participatory organizations like KEN and Fishermen's Association in resources management and community development activities.

4.3. Activities

To produce the above outputs, the following activities will take place during the project period. The outline of the project implementation plan is shown in the table of Annex 8. The timing of execution of each activity is indicated in the chart of Annex 9 and the detailed action plan for 2003 is shown in the table of Annex 10. The total matrix of the project design and operation is shown in the Project Design Matrix (PDM) of Annex 12.

The project operation will be confined only to the KEN in Kuala Teriang among the other four KENs during the initial stages of the project tenure. It may move to the next KEN in Kampong Kilim after being assured on the impact given by the initial operation in Kuala Teriang.

Activity 1: Baseline survey

1.1. Verification of existing data

Several socio-economic and marine biological baseline surveys have already been conducted. To avoid duplication, verification of the existing data will be carried out jointly with SEAFDEC/TD and DOFM staff in Langkawi and missing information will be identified.

1.2. Preliminary baseline survey

After identification of the missing data, a preliminary baseline survey will be carried out by the Project Implementation Working Group (PIWG). SEAFDEC/TD staff will provide technical support in designing the survey content, methodology and data analysis.

After the completion of the preliminary survey, deliberations should be held on whether a further supplemental survey should be conducted.

The fish landing and fishing efforts survey will be continued intermittently throughout the project term (fish landing data has been regularly collected by the Marine Statistics Section of the District DOF).

1.3. Study on the impact of FADs and ARs installation and management

The major concern for fishery resources management in Langkawi is the impact caused by the installation of FADs and ARs. These will be monitored jointly by FRI and SEAFDEC/TD (SDI-4 Project Team).

Activity 2: Rehabilitation and enhancement of coastal resources

These activities are carried out in close association with community-level fishery resources management mechanisms, jointly by DOFM/FRI and SDI-4 of SEADFEC/TD to prevent further loss of habitat and damage to fish stock..

·2.1. Deploy artificial reefs (ARs)

SEFDEC/TD will assist DOFM to design and install ARs in collaboration with any other member countries with new FADs technology, and to monitor the marine biological impact.

2.2. Deploy fish aggregate devices (FADs)

SEAFDEC will assist the DOFM to carry out the environmental and marine biological impact surveys for existing FADs and, based upon that, prepare management plans, which may be incorporated in the CBFM plan.

Activity 3: Promotion of local business

The project works with the public and private sectors to diversify employment and minimize post-harvest losses at all levels.

3.1. A quick review of local business

KEN members have initiated novel products that are reviewed according to economic feasibility, technical viability, sustainability, contribution to the community etc. Results are incorporated in the future products development plan.

3.2. Introduce and expand job opportunities

Efforts are being made to introduce various alternative employment opportunities, like eco-tourism and diversified fish culturing, to reduce pressure on fisheries resources. Before a scheme is promoted, a brief feasibility study should be undertaken and an investment plan be drawn up.

3.3. Improved fish handling/processing

A study of fish handling practices (on-board and onshore) is carried out by the Project Implementation Working group (PIWG) and new and improved technologies are introduced.

LKIM plans to contribute some funds, estimated at RM300,000, for the construction of a jetty that will be conducive for minimizing post harvest loss and facilitating fish marketing. The project will be able to take advantage of this input in the improvement program of fish handling and processing.

Activity 4: Fishing gear technology improvement

4.1. Study the current fishing practices in the use of FADs/ARs in Langkawi

A team from the SEAFDEC/TD Fishing Gear Section will visit and carry out a study jointly with the DOFM on current practices in use of FADs/ARs of fishing prevailing in Langkawi to identify improvement needs.

4.2. Introduction of improved fishing technologies

Based upon the findings of the above study, improved fishing gear and technologies will be firstly tried out jointly with SEAFDEC/TD and DOFM with local fishers, and after being assured on the effect these will be introduced to the local fishing communities. To assess technical effectiveness, marine biological impact and economic advantage of the newly introduced fishing technology, regular monitoring should be continued.

Activity 5: Encourage and extend locally based fishery resources management

5.1. Formulation and introduction of a local fishery resources management plan

A self-regulatory fisheries resources management plan in the use of FADs/ARs will be drawn up by PIWG with the participation of the beneficiaries and based upon an analysis of the available data and on disputes among fishermen. This calls for an increase in the institutional capacity of the Fishermen's Association and the awareness level of fishermen for CBFM, and this will be achieved toward the end of the project. This is one of the core activities.

Activity 6: Enhancement of human resource capability and participation

This is one of the most important activities, although it requires hard work. Unless the capacity of institutional as well as human resources is improved at all levels, an effective and participatory CBFM system cannot function in a sustainable manner.

- 6.1. Reinforcement of the structure and capacity of existing KENs and Fishermen's Associations
 The structure of existing target groups, KENs and LFA that are central to the CBFM concept, is
 reinforced through activities including informal education and training, study tours, exhibitions
 and workshops. It is important to set interventions at the correct level and a flexible training
 program throughout the length of the project will be developed.

5. INPUTS AND FUNDING

To pursue the above activities, the following inputs will be made within the cost sharing arrangement.

SEAFDEC/TD side (Allocation for 2003)

Contribution in kind

- Under the LBCFM-PD budget allocation - Japanese Trust Fund : USD 35,000¹

- Under FCG/SDI-4

USD 10,000

Man power

- SEAFDEC/TD Technical Team consisting of 7 staff in the fields of Socio-economics, Marine Biology and Oceanography
- JICA Expert Socio-economist

Training

- Seminar, training courses and study tours

Facilities, equipment and materials

- Field training kits
- Extension materials (texts, manuals and audio-visual aids)

Others

- Traveling cost for DOF Thailand representatives relating to the project operation

SEAFDEC/MFRDMD side

Manpower

- Marine Biologists/Oceanographers as required

¹ The detailed budget breakdown is listed in the table of Annex 11.

DOF Malaysia side

Contribution in kind

- Cost sharing

USD 20,000

Manpower

- District DOF staff in Langkawi
- FRI Marine Biologist and Oceanographer
- JICA Snr. Volunteer Fish Processing
- JICA Snr. Volunteer Marine Cage Culture

Facilities, equipment and materials

- Project contact point and office space
- Construction & installation of FADs and ARs

Others

- Local transportation
- Miscellaneous local expenses

6. MONITORING AND EVALUATION

The Project Implementation Coordinating Committee will undertake regular monitoring on the project operation and will be held on a 3-4 months cycle.

Based upon the regular monitoring and evaluation, the project work plan can be amended, if necessary, subject to endorsement by the Steering Committee.

The mid-term project evaluation will be take place in coincidence with the Steering Committee meeting to be summoned one year after project commencement. The final project evaluation will be conducted 6 weeks before project termination.

SECTORIAL CONTEXT IN MALAYSIA

1. Fisheries industry

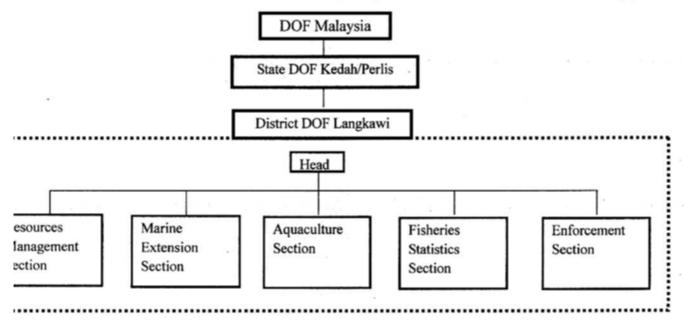
Malaysia ranks 17th in the world for annual fish production, harvesting 1,234,733 tons² in 2001. The fisheries industry is an important industry, contributing 1.66% of GDP. Fish constitutes 60 - 70% of the protein intake and the per capita annual fish consumption is about 49 kg (2000).

There are 83,952 registered fishermen and 21,104 fish culturists (2000)³, accounting for over 1.3% of the eligible workforce. In 1999 there were 34,051 fishing vessels in operation, out of which some 80% were classified as traditional vessels. 57.9% of the fisherman work on traditional fishing vessels, while the rest are engaged in licensed commercial fishing. In 1999, the number of fishermen, boats and landings increased by 2.95%, 3.60% and 4.85% respectively in comparison to 1998.

Fishing methods in Malaysia vary from traditional - stake nets, push nets and barrier nets - to modern - trawling, purse seining and long lining. Marine fisheries are classified into three categories: inshore, offshore and distant water and fishermen are classified as traditional or commercial.

2. Fisheries administration

Under the Department of Fisheries, Ministry of Agriculture (MOA), there are 12 State Fisheries Offices in Malaysia. The State Fisheries Office in Kedah/Perlis is in Alor Setar. In Langkawi, there is a District Fisheries Office in Bukit Malut comprising five sections as shown in the following guide



² FAO Statistics Year-Book 2001

³ Fisheries Statistics of Malaysia

In the District Fisheries Office Langkawi, 26 working staff have the following titles.

- 1. Head, District Fisheries Office Langkawi (1)
- 2. Dpt. Fisheries Officer, Resources Management Section (1)
- 3. Dpt. Fisheries Officer, Marine Extension Section (1)
- 4. Dpt. Fisheries Officer, Aquaculture Section (1)
- 5. Dpt. Fisheries Officer, Fisheries Statistic Section (1) stationed in Alor Setar
- 6. Snr. Dpt. Fisheries Officer, Enforcement Section (1)
- 7. Dpt. Fisheries Officer, Enforcement Section (1)
- 8. Crew for two patrol boats (19)

3. Malaysia Fisheries Development Authority (LKIM)

The Fisheries Development Authority of Malaysia (Lembaga Kemajuan Ikan Malaysia – LKIM) was established as an independent and separate agency under the umbrella of the MOA to promote commercial activities in fisheries, including the organization of fishermen's associations.

The major activity in the LKIM Langkawi is the operation of open cage culturing with 3 staff.

Fishermen's Associations

There are 77 Fishermen's Associations in Malaysia and 12 State Fishermen's Associations which uphold the National Fishermen's Association (NEKMAT).

The Fishermen's Association Langkawi was organized under the LKIM in January 1983 and the number of members by fishing village is shown below. As appears in the list, 1,748 fishermen are registered as members. The annual membership fee is only 1RM per member.

Members of Fishermen's Association Langkawi by village (As of August 2003)

			Licensed fis	hing zone		Total
No.	Name of Village	A	B	C	C-2	Total
01	A/Hangat Dan Sekit	175	7	4	7	193
02	Bukanbumiputra	1	0	0	0	1
03	Ewa Dan Sekitarnya	67	16	5	1	89
04	Kelibang Dan Sekit	73	47	12	18	150
05	Kedawang Dan Sekit	225	14	12	15	266
06	Kilim Dan Sekitarn	59	4	6	6	75
07	K/Teriang Dan Sekit	170	29	14	36	249
08	Kuan Dan Sekitarny	197	38	20	31	286
09	P/Tuba Dan Sekitar	296	14	10	8	328
10	U/Melaka Dan Sekit	66	23	10	12	111
	Total:	1,329	192	93	134	1,748

Sauce of data: Fishermen's Association, Langkawi

The major activities of the Association are;

- 1. The sale of diesel oil to fishing vessels at a subsidized rate of (0.76RM/ltr. against 0.79RM/ltr.),
- Undertaking civil work contracts,
- 3. Agro-tourist business in the use of Kelong (fish trapping devices),
- Home-stay program with fishermen's families,
- 5. Distribution of fish fry for marine cage culture.

The General Manager leads the Association with 7 staff mainly engaged in administrative work. Out of these the GM and a secretary are paid by the KLIM, the others being self-financed.

4. Fisheries policy and legislation

4.1. Basic outline of fisheries legislation

Under the 1985 Fisheries Act of Malaysia, fishing zones legislation is as follows.

Category	Fishing zone (distance from the coast line)	Permissible fishing vessels to operate
A	0 to 5 n. miles	Artisanal fishing boats under 20 GRT
В	5 to 12 n. miles	Commercial fishing vessels 20-40 GRT
C	12.to 30 n. miles	Commercial fishing vessels 40-70 GRT
C-2	30 to 200n.miles	Commercial fishing vessels over 70 GRT

4.2. Towards co-management

Until the arrival of the British in the 18th Century, village heads and communities were responsible for fishing activities and resource management in Malaysia according to unwritten village laws of custom. The British replaced these with the Western type of open access fisheries management system under which the central government became the sole authority on all aspects of the fisheries industry and all fishermen, boats and gear had to be licensed.

The 1985 Fisheries Act confirmed the DOF as the sole authority managing fisheries resources, fishermen, fishing vessels and all fishing activities. However, the Government has recognized that open access resources management is no longer appropriate and has changed to a co-management approach similar to Japan's. Some pilot LBCRM initiatives have been set up in certain parts of Malaysia.

One successful case is in Pulau Perhentian, where fishery resource management and community development, including tourism, are harmonized. The design and execution of all resource management plans is conducted when consensus is reached following discussions among all stakeholders. This concept of co-management was given a boost when it was included in the third National Agriculture Policy (NAP-3) as one of the sustainable management strategies in natural resources.

In 1998, the DOF began to establish Fishermen's Economic Groups (Kampung Economi Nelayan – KENs) in small coastal fishing communities alongside existing Fishermen's Associations (under the jurisdiction of the Fisheries Development Authority), as sub-groups of the Fishermen's Associations. The KEN brings together fishermen who use the same type of fishing gear in the same fishing ground and live in the same fishing village or neighborhood. It focuses on community development including the self-management of coastal fishery resources.

A KEN is set up when the District Extension Officer in the District Fisheries Department Office identifies a fishermen's group willing to co-operate and to contribute funds and time to carry out the activities of the KEN. If the potential membership reaches 30, a proposal is submitted to the State DOF Extension Officer to forward to the Director of the national Extension and Training Division. Once the proposal has been approved, the process of the establishment of a KEN begins, including financial support from the DOF. So far, four KENs have been established in Langkawi.

The KEN is self-governing, with its own constitution, and is non-partisan. The committee meets regularly and DOF covers the cost of training and study tours for members encompassing subjects including cooperative management, business orientation and technical skill training in the fields of fishing boat hulls and engine maintenance, fish handling and ice making.

ANNEX 2

PRESENT STATUS OF KUALA TERIANG KEN

The KEN in Kuala Teriang

The Kuala Teriang KEN was the most successful of the four in management, operation and activities. It was established in November 2001 with 50 members from three villages (Kuala Teriang Kampung, pop.119; Kuala Melaka, pop. 154; and Batu Ara pop. 336) who were mainly engaged in crab trapping, line and driftnet fishing. Membership has risen to 67 and the KEN has a Chairman, Vice-chairman, Secretary, Treasurer, Auditor and 10 Committee Members, all of whom are elected. Under the General Committee, there are three sub-committees: The Economic Sub-committee, The Women's Sub-committee and The FAD/Security Sub-committee, which support various commercial activities like selling ice and lubricating oil, marketing catches, a joint venture in cage culture with a local private company, M.K.Trading, and sports fishing for tourists. The KEN has also built a restaurant on the main road that is managed by the Women's Sub-committee.

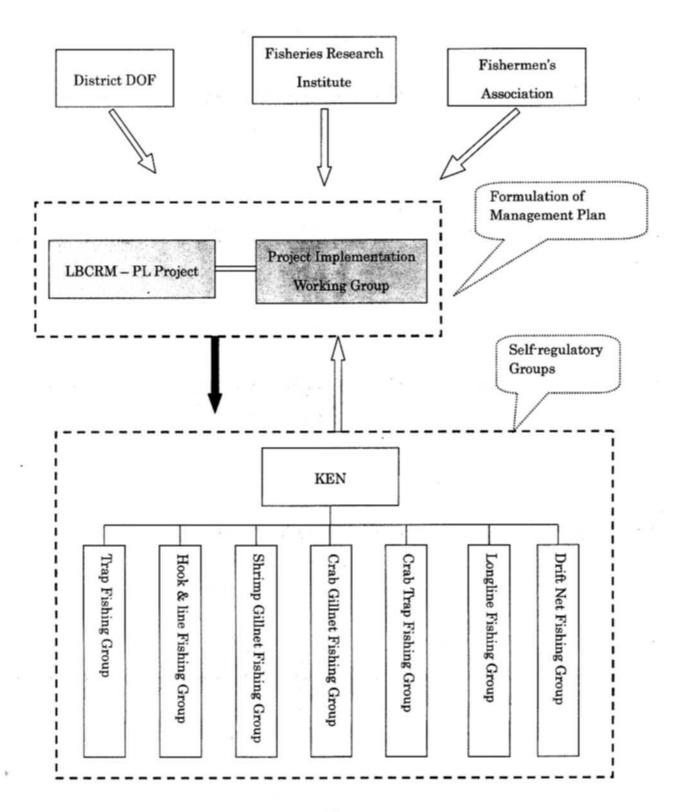
The annual membership fee is 5RM and a cooperative share may be obtained by eligible members at 100RM each. The DOF has provided financial support in the form of a block-ice making machine with a capacity of 320Kg /day and nine sets of 200 liter insulated ice boxes on a two-year free lease. In addition, both the DOF and LKIM jointly contributed 24,000RM and 82,000RM respectively to build two sets of FADs. The KEN recently completed its office building thanks to a 45,000RM contribution from the Member of Parliament.

Two sets of modern type FADs were constructed under the technical guidance of the DOF with funding from the DOF and LKIM. These were installed 4.0 and 4.8 nautical miles from the shore. With the permission of the DOF, there are also a number of smaller and traditional FADs installed in the area by small groups of fishers. According to their customary law, which is strictly observed, no fishing is allowed near the FADs except hand line fishing. The FADs have proved to be a useful structure not only for aggregating and sheltering fish schools but also preventing encroachment by commercial trawlers. In addition, the DOF encouraged the KEN to conduct sports fishing activity management around the FADs as an alternative source of income for members.

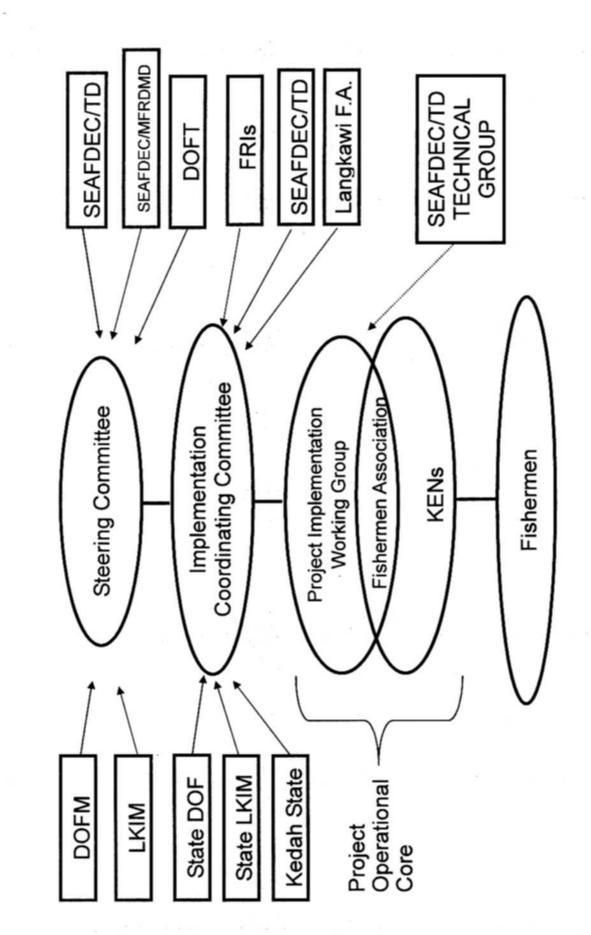
The KEN entered into a joint-venture agreement with a local private company to manage an open cage culture. Ten sets of modern fish culturing cages were built with technical guidance from the DOF. Fish stocking began in March 2003. The site was allocated by the DOF on a temporary annual lease of 45RM/acre. Currently small groupers caught by fish traps are stocked for 3 to 7 months until they reach marketable size (from 500 to 700g).

Annex 3

Framework of Locally Based Coastal Fisheries Management



Organization of the Project Management



TERMS OF REFERENCE

Project Implementation Working Group for LBCRM-PL

A. Title of the Project: Locally Based Coastal Resources Management- Pulau Langkawi (LBCRM-PL)

B. Duties:

- To propose and implement other economic activities and improve fish marketing facilities, improve fish handling techniques and encourage fish based processing activities
- b. ensures successful implementation of the project
- c. problem solving at the local level of the project implementation
- d. reports to the ICC.

C. Membership:

- a. Head of Fisheries District Office (Chairman)
- b. Chairman of the area Fishermen Association in Langkawi
- c. Chairman of the Fishermen Economic Group Kuala Teriang
- d. Officers from the FRI and MFRDMD/SEAFDEC
- e. Representatives from SEAFDEC/TD
- f. Extension Officers, Langkawi Fisheries District Office
- g. Head, Village Security committee (JKKK)

Non-permanent Member:

Other representative should be decided by the chairman as and when needed.

D. Frequency of the meeting

The project implementation working group should meet at least once in two months.

TERMS OF REFERENCE

Implementation Coordinating Committee for LBCRM-PL

For the purpose of coordinating implementation activities, the Implementation Co-ordinating Committee will be established with the following duties:

A. Title of the Project: Locally Based Coastal Resources Management- Pulau Langkawi (LBCRM-PL)

B. Duties:

- a. to supervise, monitor and evaluate the implementation of the project at the state level
- to prepare progress reports of the project as required by the Steering Committee every
 6 months
- to prepare a project work plan and budget allocation for approval by the Steering Committee

C. Membership:

- a. Director of State Fisheries Office, Kedah
- b. Director of State Fisheries Development Authority of Malaysia, Kedah
- c. Kedah State Economic Planning Unit
- d. Chairman of the area Fishermen's Association
- e. Relevant agencies under the Ministry of Agriculture
- f. Head, Fisheries District Office of Pulau Langkawi
- g. Fisheries Research Institute
- h. MFRDMD/SEAFDEC
- i. NAPFRE, Pulau Sayak
- i. SEAFDEC/TD

D. Frequency of the meeting

The ICC should meet at least 4 times a year

TERMS OF REFERENCE

Steering Committee for LBCRM-PL

For the purpose of initiating and promoting a collaborative project between DoF Malaysia and SEAFDEC/TD under the FCG, a steering committee will be established with the following duties:

A. Title of the Project: Locally Based Coastal Resources Management- Pulau Langkawi (LBCRM-PL)

B. Duties:

- a. To decide on policy issues pertaining to the implementation of the project
- b. To guide the project strategy and the direction of the project implementation
- c. To review and endorse the project work plan and the budget allocation
- d. To monitor and evaluate project progress
- e. To coordinate among all institutions involved in the project operations
- f. To report the progress to the SEAFDEC/Secretariat and respective agencies
- g. To assign technical officers for the project.

C. Membership:

- a. Director of Planning & Development, DOF, Malaysia KL(National Coordinator)
- b. SEAFDEC National Coordinator for Thailand
- c. Chief, SEAFDEC/TD
- d. SEAFDEC Resource Enhancement Project Leader
- e. Section Head of Socio Economic Division
- f. JICA Expert Socio Economist assigned to SEAFDEC/TD
- g. Director, Extension & Training Division, DOF Malaysia, KL
- h. Representative from the Fisheries Development Authority Malaysia, Kuala Lumpur
- Chief, SEAFDEC/MFRDMD

Non-permanent Members:

- a. Ministry of Agriculture Malaysia
- b. State Director, Fisheries State Office, Kedah, Alor Setar
- c. State Director, Fisheries Development Authority, Kedah
- d. Leader of LBCRM-Chumporn Project
- e. Director, Fisheries Research Institute, Penang
- f. Chief, AQD/SEAFDEC, Philippines

D. Frequency of the meeting

The steering committee should meet at least twice year.

Outline of the Project Implementation Plan - LBCRM - PL

Annex 8:

Locally Based Coastal Resources Management - Pulau Langkawi (LBCRM - PL) Department of Fisheries Malaysia (DOFM), Ministry of Agriculture 1. Project title & code

SEAFDEC/TD 3. Collaborating agency 2. Executing agency

4. Supporting agency

Fisheries Research Institutes (FRI), DOFM, Ministry of Agriculture,

SEAFDEC/MFRDMD.

LKIM (Fisheries Development Authority Malaysia), Ministry of Agriculture,

District DOF / Fishermen's Association Langkawi (FAL) 5. Operational Organization

SEAFDEC/TD under the FCG scheme

6. Source of budget

SEAFDEC/TD under the FCG/SDI-4

DOFM (cost sharing)

August 2003 2 years 7. Duration of Project

8. Starting date 9. Work Plan

Activity	Responsible	Period	po	Pemarke
	Qued	Starting	Ending	
Preparatory arrangement of the Project				
- Draft tentative action plan	T)	06.2003	06.2003	BKK
- Deliberation and approval on a tentative plan	TD & DOFM	07.2003	07.2003	Langkawi
 Draw up an action plan Draft a project document 	<u>.</u>	07.2003	07.2003	Including a revised budget requirement To be approved by SC
 Establish a project management and Implementing mechanism 	TD & DOFM	07.2003	12.2003	Organization of a Steering Committee (SC) & Implementation Coordinating
0				(The first Steering Committee was held in Langkawi on 11 July 2003.)
3. Organization of the LBCRM Project structure	TD, DOFM	12.2003	01.2004	Project Implementation Working Group(PIWG) to be organized to carry out the
				day-to-day activities
 Proposal for revised budget requirements 	4	07.2003	07.2003	Submission to the Trust Fund Manager
Project evaluation	sc	09.2004	09.2004	During the Steering Committee Meeting
1. Mid-term project evaluation	SC	07.2005	07.2005	During the Steering Committee Meeting
 Terminal project evaluation 				

Annex 8 - 2

Activity	Responsible	Per	Period	Remarks
	party	Starting	Ending	
1. Base line survey 1.1. Verification of existing data	TD, DOFM, MFRDMD, FRI	08.2003	09.2003	TD team visits Langkawi, FRI and MFRDMD to verify existing data and identify needs for preliminary surveys after thorough deliberations
1.2. Preliminary base line surveys	TD, FRI, DOFM, MFRDMD	09.2003	07.2005	After completion of the preliminary survey, it should be discussed based upon the outcome of whether a supplemental survey should be carried out. If judged necessary, it will be conducted subsequently. Fish landing & fishing efforts surveys continue intermittently throughout the project term
1.3. Study on the impact of FADs and ARs installation and management	TD/SDI-4, FRI, DOFM, MFRDMD	08.2003	07.2005	The study on the impact caused by the installation of FADs/ARs in Langkawi to be carried out by the TD/SDI-4 team in collaboration with DOFM staff
2. Rehabilitate and enhance coastal resources 2.1. Deploy artificial reefs (ARs)	DOFM, SDI-4, FRIP	08.2003	07.2005	Design, construct and install ARs, monitor the effectiveness and assess the impact
2.2. Deploy fish aggregating devices (FADs)	DOFM,SDI-4, FRIP	09.2003	07.2005	Asses the impact of existing FADs and, based upon that, prepare management plans for FADs and subsequent actions if necessary.
3. Promotion of local business				
3.1. A quick review of local on-going business	TD, FAL, DOFM	01.2004	11.2003	All local businesses currently in operation by KEN are subject to a quick review from the view points of commercial and technical viability or degrees of contribution to the society
3.2. Introduce and expand job opportunities	TD, DOFM,FAL	03.2004	07.2005	To alleviate over-capitalization in capture fisheries and increased incomes in fishing communities in general, efforts should be exerted to introduce new ventures. Brief investment plans are to be prepared. Particular attention should be given to economic viability in case of take-off from cottage or backyard scale industries.
3.3. Improved fish handling /processing technologies	TD, FAL, DOFM, KLIM	03.2004	07.2005	A study to be conducted for prevailing fish handling practices and any improvements necessary and, consonantly, some measures should be undertaken for improvement.

- April Apri	Reenoneihle	Period	poi	Remarks
Activity	party	Starting	Ending	
4. Fishing gear technology improvement				
4.1. Study the current fishing practices in use of FADs/ARs in Langkawi	TD, FRI. DOFM, FAL	01.2004	04.2004	A team from the SEAFDEC/TD Fishing Gear Section will visit and carry out the study jointly with DOFM on current practices of fishing that prevail in Langkawi and in the use of FADs/ARs and identify improvement needs.
4.2. Introduction of improved fishing technology	TD, FRI, DOFM, FAL	07.2004	07.2005	Based upon the findings from the above study, improved fishing gear and technology will be firstly tried out with local fishers and after convincing of the effect these will be introduced to the local fishing communities. To assess technical effectiveness, marine biological impact and economic advantages, regular monitoring should be continued.
5. Encourage and extend locally-based fishery resources management (LBFRM) 5.1. Formulation and introduction of a local fishery resources management plan	TD,DOFM,KLI M,FAL	08.2004	07.2005	Based upon the analyzed data and information, a self-regulatory fisheries resources management plan is to be drawn up with participation of the beneficiaries and to be introduced for practical application by each fishing group. The PIWG is responsible for formulation of a management plan.
Enhance human resources capability and participation Seinforcement of structure and capacity of existing KENs and Fishermen's Associations (FAL)	TD, DOFM, KLIM, FAL	12.2003	07.2005	The structure of existing community based fisheries management core groups, KENs and FAL, should be reinforced enabling them to fulfill LBFRM related functions. Also, fisherman's education and training on the subject to be carried out through exhibitions, open dialogues, study tours, informal training courses etc.
6.2. Presentation of analytical results of base line surveys to local communities	TD,FRIP, DOFM	08.2004	07.2005	Analyzed data and information are presented to the communities for their own coastal resources management and community development planning
				Tentative Work Plan Doc

Annex 9: Tentative Project Management and Implementation Chart.

	st Vear	2nd year
Andread	1 2 3 4 5 6 7 8 9 10 11 12 1 2 3 4	5 6 7 8 9 10 11 12
Activity	1	2005
	8 9 10 11 12 1 2 3 4 5 6 7 8 9 10 11	12 1 2 3 4 5 6 7
1. Base line survey		
1.1. Verification of existing data	‡	
1.2. Preliminary base line surveys		
1.3. Study and data collection for environmental impacts		
by FADs and ARs installation		
2. Rehabilitate and enhance coastal resources		
2.1. Deploy artificial reefs (ARs)		
2.2. Deploy fish aggregating devices (FADs)		
3. Promotion of local business		
3.1. Quick review on on-going local business	1	
3.2. Improve fish handling / processing technologies		
3.3. Introduce and expand job opportunities		
4. Fishing gear technology improvement		
4.1. Study the current fishing practices in use of FADs/Ars	1	
4.2. Introduction of improved fishing technology		
5. Encourage and extend locally-based fishery resources		
management 5.1 Exemulation and introduction of a local february recovered		
management plan		
6. Enhance human resources capability and participation		
6.1. Reinforcement of structure and capacity of existing KENs and		
Fishermen's Association		
o.z. restoration of analytical results of base line surveys to local communities		
Project evaluation		
- Mid-term project evaluation	*	
- Terminal project evaluation		•
Committee Meeting		
- Steering Committee	*	\$
- Implementation Coordinating Committee	*	*

.

Action Plan for 2003

Date: 01.11

	77 TO 18	W. Sir.	200)3			T
Activity	7	8	9	10	11	12	Remar
Base line survey.							
Verification of existing data							
1.1. Collection of socio-economic data existed		↔					1
1.2. Verification of socio-economic data		←→	1				
2. Preliminary base line surveys.							
2.1. Organization of a socio-economic survey team				*			
2.2. Designing and preparation of socio-economic							
survey sheets							
2.3. Orientation to the survey team				*			
2.4. Conducting socio-economic surveys				←→			
2.5. Compilation and analysis of data					•	-	
2.6. Report publication						-	-
Study on the impact of FADs/ARs installation							
3.1. Collection of oceanographic and marine	4						Jointly wi
biological data pertinent to FAD/AR	1,						SDI-4
3.2. Verification of the above data	**	1					- do -
3.3. Designing and preparation of supplemental							
Oceanographic and marine biological survey pertinent to FAD/AR							- do -
3.4. Conducting the above survey			 	-	•		- do -
3.5. Analysis of the above data							- do -
3.6. Report compilation and publication						-	- do -
Rehabilitate and enhance coastal resources							·
Deploy artificial reefs (ARs)			İ				Under SDI
1.1. Study tour by Malaysian scientists to inspect							Onder Sol
installation of ARs and FADs				**			
1.2. Install ARs					\leftarrow		
Deploy fish aggregating devices (FADs)					←		Under SD
Promotion of local business							T
A quick review of local on-going business			i				
2. Introduce and expand job opportunity							
3. Improve fish handling / processing technologies							9
Fishing gear technology improvement					†		+
Study the current fishing practices in use of FADs/FRs in Langkawi							
2. Introduction of improved fishing technology							
Encourage and extend locally-based fishery							1
resources management							
Formulation and introduction of a local fishery resources management plan.							Activity st in 2004
Enhance human resources capability and							In 2004
participation							
Reinforcement of structure and capacity of							
existing KENs and Fishermen's Association							
1.1. Workshop for fishermen on justification						45	
and implication of the project operation						45	
2. Restoration of analytical results of base line							Activity s
surveys to local communities		1					in 2004

Budget estimation for the component of LBCRM-PL. (2003)

		Itemized		Estimated cost (USD)	
Activity	Month	expenditure line	Particulars of expenditure	Cost breakdown	T. Cost
Base line survey L.1. Verification of existed data	August	Traveling	— to collect and verify data in Langkawi by 2 officers of TD	- Fixed traveling cost (2 ps. x\$460)	
				- Variable traveling cost (2 ps. x 5 ds x \$90)	1,820
1.2. Preliminary base line surveys	Sept	Traveling	 to carry out surveys jointly with DOFM by 3 officers of TD 	- Fixed traveling cost 1,380 (3 ps. x \$460)	
			•	- Variable traveling cost 1,350 (3 ps. x 5 ds x \$90)	2,730
	Dec.	Workshop	 to discuss the preliminary result of survey by parties concerned 	- Fixed traveling cost 1,600 (10 Malyasian + 5 TD	-
			19	- Variable traveling cost 3,427	
				- Workshop cost 500	5,527
	Dec.	Publication	- to publish the report with 300 copies	- 300 pcs x \$4.8	1,440
1.3. Survey and data collection for environmental impacts by FADs and ARs	July	Traveling	 to carry out the preliminary surveys by 1 officer from RED/TD and 1 from DOFT 	- Fixed traveling cost (2 ps. x \$460)	-
				- Variable traveling cost 720 (2 ps. x 4 ds x \$90)	1,640
	Sept.	Traveling	 to conduct supplemental surveys by 1 officer from RED/TD and 1 from DOFT 	- Fixed traveling cost (2 ps. x \$460)	0
				- Variable traveling cost 720 (2 ps. x 4 ds x \$90)	2,160
	Oct.	Traveling	 conduct marine biological survey (3 TD staff) 	- Fixed traveling cost 1,380 (3 ps. x \$460)	
				- Variable traveling cost (3 ps. x 5 ds x \$90) 1,350	2,730

1.644 4,500 4,100 3,268 31,559 35,000 T. Cost 300 744 009 2,300 1,350 820 1,800 200 Estimated cost (USD) 2,300 1,488 1,280 Cost breakdown Misc. expenses for local - Misc. meeting expenses Variable travelling cost Variable traveling cost Variable traveling cost variable traveling cost - Fixed travelling cost (5 ps. x 3 ds x \$90) - Fixed travelling cost - Fixed traveling cost (5ps. x 4 ds. x \$90) (\$62 x 3ps. x 4ds.) (8ps. x 3ds. x \$62) (8 ps. x \$160) Workshop cost (5 ps. x \$460) Round to: (\$200 × 3ps.) (5ps. x \$460) arrangement Total: to organize and hold the 1st SCM in Langkawi with 4 TD and 1 DOFT staff - to cconduct a project opening workshop with to organize and hold the 2nd SCM in Phuket with 4 TD and 4DOFT staff to inspect AR installation in Pattani by 3 scientists Particulars of expenditure 50 participants Meeting/travelling expenditure Itemized line Study tour Workshop **Travelling** Month Nov. 6.1. Reinforcement of structure and capacity of existing Dec. Oct Jul. Enhance human resources capability and KENs and Fishermen's Association - 2nd Steering Committee Meeting - 1st Steering Committee Meeting Activity 2. Deploy artificial reefs(Ars) 2.1. Deploy artificial reefs Committee Meeting participation

Annex 12.

Numbers of fishing boats and fishermen by fish landing centre in Langkawi

(As of April 2000)

		Fishing boats ∠1	Fishing boat	Anchovy	Number of
No.	Fish landing centre	with LT.engine	with I.B.engine	P.S.boat	fishermen
01	Penarak	50	-		55
02	Pkl. Kuah	40	8		70
03	Pokok Asan		7		30
04	Kelibang	36	1		50
05	Sg, Menghulu	30	1		50
06	Pkl. Tepa	40	-		45
07	Bukit Malut	150	-		200
	"			32	900
08	Kuala Temoyong	50	- 1		70
09	Telok Baru	40	. 15		100
10	Kuala Chenang	100	1 -		110
11	Kuala Kedawang	20			30
12	Kuala Meláka	100	4		200
13	Kuala Teriang	150	11		250
14	Tanjong Rhu	40	-		50
15	Pasir Hitan	20	-		30
	"	1817		5	120
16	Telok Yu	40	-		80
17	Kubang Badak	35			70
18	Kilim	60	-		65
19	Kisap	15	-		30
20	Telok Apau	10	-		15
21	Belanga Pechah	12	2		20
22	Pulau Tuba	60	5		150
23	Lubuk Chempedak	25	-		50
24	Selat Bgn.Pauh	25	-		60
25	Selat Bagan Nyior	50	10		120
26	Telok Berembang	15	-		25
27	Selat Bagan, Asn	- 10	-		20
	Total:	1,223	65	37	3,065

Source of data: District DOF, Langkawi

1: Including out-board engines

. .

PROJECT DESIGN MATRIX

PROJECT TITLE: Locally Based Coastal Resources Management - Pulau Langkawi (LBCRM-PL)
PERIOD: Two years (August 2003 - July 2005)
TARGET GROUP: Langkawi Fishermen's Association / KEN
TARGET AREA: Kuala Teriang, Pulau Langkawi, Kedah State, Malaysia

	NARRATIVE SUMMARY	INDICATORS
01.	OVERALL GOAL > Sustainable development of coastal fishery communities in Pulau Langkawi	Improvement of the average income in the fishing communities
	Consumer Control of Consumer Parish Street Congress	Diminished absolute poverty groups in the fishing communities
	< PROJECT PURPOSE >	
1.	To introduce a sustainable coastal resources management system at local level	Increased or stabilized fish landing in coastal fisheries Decreased cases of illegal fishing
		1.2. Decreased cases of megal fishing 1.3. Decreased cases of conflict among fishers about fishing rights
2.	To rehabilitate coastal fishery resources	2. Increased or stabilized fish landing in coastal fisheries
3.	To alleviate the poverty in fishing communities	3.1. Increased income of fishers
		3.2. Fishers attend social activities.
1	〈 OUTPUTS 〉 Obtained base line data and information	Base line survey results are compiled and published
,	Increased or stabilized fish production in use of FADs/Ara	2.1. Increased income of fishers
	increased or stabilized that production at use of PADS/Ars	2.2. Increased fish landing
3.	Improved income and living conditions at the project site by an integrated approach	3. Increased income of fishers
1.	More economically effective, but eco-friendly, fishing operation by improved	4. Optimum level of fish production
	fishing technology	Maria de Maria dos como como como de esta de e
5.	Resources users and other stakeholders can use the coastal resources in a sustainable	5.1. Increased or stabilized fish landing in coastal fisheries
	manner	5.2. Decreased cases of illegal fishing
		5.3. Decreased cases of conflict among fishers about fishing rights
5.	Enhanced human capacity of the local population and participatory organizations like KEN	Resources management in coastal fisheries is planned locally. Coastal resources management is implemented locally.
	and Fishermen's Association in resources management and community development	6.3. Increase awareness on CBRM among stakeholders
	activities	6.4. Increased accessibility to multiplied information by fishers
	(ACTIVITIES)	< INPUTS >
١.	Base line survey	SEAFDEC/TD side
	Verification of existed data	Contribution in kind
	Preliminary base line surveys	- SEAFDEC/TD under S.P./SDI-4 : USD 10,000 (for 2003
1.J. 2.	Study on the impact of FADs and ARs installation and management	- SEAFDEC/LBCFM-PD : USD 35,000 (for 2003 only
	Rehabilitate and enhance coastal resources Deploy artificial reefs (ARs)	Manpower
	Deploy archidia reers (Arts) Deploy fish aggregating devices (FADs)	- JICA Socio~economist - Marine biologists
3.	Promotion of local business	- Socio-economists
	Quick review of local on-going business	- Oceanographers
	Introduce and expand job opportunities	- Marine biologists
	Improve fish handling / processing technologies	Training
١.	Fishing gear technology improvement	- Seminar, training courses and study tours
4.1	Study the current practices in use of FADs/Ars in Langkawi	Facilities, equipment and materials
	Introduction of improved fishing technology	- Extension materials (text, manual and audio-visuals)
5.	Encourage and extend locally-based fishery resources management	- Field training equipment
5.1	Formulation and introduction of a local fishery resources management plan	Others
8.	Enhance human resources capability and participation	- Traveling cost for DOF Thailand representatives relating to
5.1.	Reinforcement of structure and capacity existing KENs and Fishermen's Association	the project operation
5.2.	Restoration of analytical results of based line survey to local people.	*
		SEAFDEC/MFRDMD side
		Manpower
		- Marine biologists & Oceanographers (as required)

PROJECT DESIGN MATRIX (Page 2)

DATE: 1 November 20 VERSION: PDM1

MEANS OF VERIFICATION	IMPORTANT ASSUMPTIONS
Statistics in the State or District Base line survey data	
1.1. Fisheries statistics 1.2. DOF surveillance records & police records 1.3. District DOF tribunal records. 2. Fisheries statistics	The coastal fishery resources management exercise is delegated to the local level. No aggravation of the environmental pollution around Pulau Langkawi No worsening of the environment by natural disasters
3.1. Base line survey data 3.2. District Administration's reports & project reports	- Tourists flow continues.
Project technical reports	- Fishermen are cooperative to survey teams.
2.1. Base line survey data 2.2. Fisheries statistics	No aggravation of the environmental pollution around Pulau Langkawi No worsening of the environment by natural disasters
3. Base line survey data 4.1. Fisheries statistics 4.2. Marine biological survey data	- Tourists flow continues.
5.1. Fisheries statistics 5.2. DOF surveillance records, police records 5.3. District DOF tribunal records.	 The coastal fishery resources management exercise is delegated to the local level.
6.1. DOF Annual report & Project reports 6.2. DOF Annual Report & Project reports 6.3. Base line survey data	· · · · · · · · · · · · · · · · · · ·
CINPUT> DOF Malaysia side Contribution in kind - Cost sharing: UDS 20,000	
Manpower - MOF Malaysia staff in Langkawi	,
Marine biologists & Oceanographers from FRI	
- JICA Snr. Volunteer (Fish Processing - as required)	Pre-condition
- JICA Snr. Volunteer (Marine Culture - as required) Training	- Fishers are encountering the menace of degradation of coastal fishery resources
- Study tours and training courses	and eager to improve the situation
Facilities, equipment and materials	
- Project office space - construction & installation of FADs/ARs	
Others	
- Local transportation	
- Miscellaneous local expenses	
	¥ .
	1.5

Map of Pulau Langkawi

Annex 14